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# Measuring the Total-Factor Carbon Emission Performance of Industrial Land Use in China Based on the Global Directional Distance Function and Non-Radial Luenberger Productivity Index

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**Abstract:** Industry is a major contributor to carbon emissions in China, and industrial land is an important input to industrial production. Therefore, a detailed analysis of the carbon emission performance of industrial land use is necessary for making reasonable carbon reduction policies that promote the sustainable use of industrial land. This paper aims to analyze the dynamic changes in the total-factor carbon emission performance of industrial land use (TCPIL) in China by applying a global directional distance function (DDF) and non-radial Luenberger productivity index. The empirical results show that the eastern region enjoys better TCPIL than the central and western regions, but the regional gaps in TCPIL are narrowing. The growth in NLCPIs (non-radial Luenberger carbon emission performance of industrial land use) in the eastern and central regions is mainly driven by technological progress, whereas efficiency improvements contribute more to the growth of NLCPI in the western region. The provinces in the eastern region have the most innovative and environmentally-friendly production technologies. The results of the analysis of the influencing factors show implications for improving the NLCPI, including more investment in industrial research and development (R&D), the implementation of carbon emission reduction policies, reduction in the use of fossil energy, especially coal, in the process of industrial production, actively learning about foreign advanced technology, properly solving the problem of surplus labor in industry and the expansion of industrial development.

**Keywords:** industrial land; total-factor carbon emission performance of industrial land use (TCPIL); non-radial Luenberger productivity index; non-radial Luenberger carbon emission performance of industrial land use (NLCPI); directional distance function (DDF); China

## 1. Introduction

China's industrial economy has achieved remarkable progress since its reform and opening up in the late 1970s. According to the *China Statistical Yearbook 2013*, in the past 30 years, the average annual growth rate of the industrial gross domestic product (GDP) was approximately 16%, which is an amazing number compared to the industrial GDPs of most other countries [1]. However, the rapid industrial economic growth has been accompanied by an increased consumption of fossil energy. The amount of fossil energy consumption for production was as high as 3.62 billion tons of standard coal in 2012, and a large part of the coal consumption was used for industrial production [2].

In addition, coal consumption accounts for the main part of the fossil energy consumption in China and releases more harmful gases (e.g., carbon dioxide and sulfur dioxide) compared to some types of clean energy (e.g., nuclear and wind power) for the same given amount [3]. In fact, China became the largest energy consumer and carbon emitter in the world prior to 2010 [4], which indicate that China must face considerable pressure to promote energy-saving and low carbon industrial production. Although the famous *Kyoto Protocol* does not give China a mandatory carbon emissions reduction task, as a responsible country that has been trying to achieve sustainable development for a long time, China should pay more attention to optimizing its energy structure and effectively reducing its carbon emissions [5].

Fortunately, the central government of China has already started to pay attention to this problem and has tried to solve it. Many policies aimed at addressing excessive carbon emissions have been launched in recent years, such as the *Special Action of Response to Climate Change Science and Technology* issued in 2007, which sought to speed up the development of cleaner production technologies and reduce carbon emissions in China [6]. In addition, the *National Program on Addressing Climate Change* was released in the same year and sought to limit the total amount of greenhouse gas emissions and punish enterprises and local governments that did not comply with those policies [7]. Two years later, the central government of China promised a reduction of 45% in carbon emission intensity by 2020 compared to that in 2005, which was included in the long-term planning of national economic and social development in China [8]. This promise has undoubtedly been conducive to the sustainable development of China's industries. However, whether those policies have achieved remarkable effects remains unknown.

According to the *China Urban Construction Statistical Yearbook*, industrial land refers to land for industrial production in built-up urban areas including factories and workshops [5–9]. As an important input in the industrial production process, the amount of industrial land consumption has shown an obvious increasing trend in recent years. In 2012, industrial land accounted for approximately 20% of the total area of urban built-up zone in China [10]. However, the proportion of industrial land in most developed countries is less than 10% (e.g., France and Japan). This implies excessive industrial land use in China. In fact, the vigorous land expansion of recent years across China has led to a seriously inefficient use of industrial land, and a large amount of industrial lands have not been used for many years in some cities. The poor economic performance of industrial land is common in China [11]. In addition, industrial land is the main carrier of industrial production activities and suffers most from industrial pollutants. That is to say, industrial land is constantly used to create industrial products, but it also suffers serious problems of ecological environmental pollution. As the famous *Outline of the 12th Five-Year Plan for Economic and Social Development* noted, improving land use efficiency was a key problem of urban development [12]. Therefore, how to quantify and improve the economic and environmental performance of industrial land use in China is a key issue to realize the sustainable development of Chinese industry.

Regarding the research method, many previous studies of land efficiency preferred using single factor indexes such as the economic output per km<sup>2</sup> of land [13]. However, as noted in some previous studies, land cannot produce products unless accompanied by other inputs such as labor and capital, and land efficiency computed under the total factor framework is more reasonable [14]. Therefore, the data envelopment analysis (DEA) model is widely adopted by current studies because the input and output variables are incorporated into the model. Chen *et al.* [15] have analyzed industrial land use efficiency in China using a DEA model at the provincial level and found that China's eastern region enjoys a higher industrial land use efficiency than in the central and western regions. Xiong *et al.* [16] have reached a similar conclusion and suggested that excessive inputs of industrial land were the main reasons for the inefficient use of industrial land. However, these studies consider only the economic efficiency of industrial land use, and negative outputs were not included in the models. Therefore, they can be considered as partial analyses because they ignored the negative impacts on the environment caused by industrial production. Guo *et al.* [17] have incorporated three main negative outputs (*i.e.*, the

amounts of industrial sulfur dioxide, industrial wastewater, and industrial dust emissions) into a DEA model to measure the combined efficiency of economy and environment for 33 typical cities in China. They found that the values of efficiency computed from models that incorporated negative outputs were always lower than those from models that ignored negative outputs. Xie *et al.* [18] have applied a similar model to explore industrial land use efficiency at the city level in China, and they found that cities located in economically-developed regions performed much better than those in economically undeveloped regions. However, these results were based on contemporaneous production technology, and they were in fact static analyses, which can be referred to as cross-sectional rather than time series analysis. Therefore, the efficiencies in different years could not be compared. Zhang *et al.* [19] have applied an advanced directional distance function (DDF) approach based on global benchmark technology. Global technology enveloped all of the contemporaneous technologies, which indicated that the model actually provides a dynamic analysis, and the results for different periods therefore could be compared to one another. Moreover, Zhang *et al.* [20] noted that the traditional radial DDF model had a limitation that reduced inputs and expanded outputs at the same rate. This is clearly not consistent with reality, and they proposed a non-radial DDF to reduce inputs and expand outputs at different rates. Therefore, their model was capable of providing a more reasonable assessment.

To obtain more insights into the dynamic changes in land use efficiency, two popular approaches, the Malmquist and Luenberger indices, have been widely used in recent related studies. Both indices can decompose productivity changes into efficiency and technological changes to explore the main contributors to changes in productivity. Chung *et al.* [21] have proposed a relatively advanced approach, the Malmquist-Luenberger (ML) index, to incorporate negative outputs. Many later studies adopted this method to model environmentally sensitive productivity growth at the national level [22], regional level [23] and industry level [24]. However, as Boussemart *et al.* [25] have noted, the Malmquist index tends to overestimate productivity changes because it calculates the growth in productivity as a ratio. The results measured by the Luenberger index seem more reasonable because they are calculated in an additive way and are only half of those computed using the Malmquist index approach. The difference in the two methods arises because the former adopts the geometric means of the distance functions, whereas the latter uses the arithmetic means of the distances in two periods. Many recent studies have noted that the results based on the Luenberger index are more robust than those based on the Malmquist index [26], and Chang *et al.* [27] have made a further improvement by applying a non-radial Luenberger index. This approach was widely applied in later studies to model environmentally sensitive productivity [28].

Unfortunately, there are no studies on the dynamic changes in the total-factor carbon emission performance of industrial land use (TCPIL) in China. You *et al.* [29] have measured the carbon emission efficiencies in China's 30 regions by employing a traditional DEA model. However, they treated the amount of carbon emissions as an input in the production process, which was inconsistent with the actual production. Cui *et al.* [30] have modeled the carbon emission performance of urban non-agricultural land for China using a Malmquist index. However, the study was actually a static analysis because it was based on contemporaneous production technology, and it could not depict dynamic changes in the carbon emission performance of land use. In addition, many previous studies ignored carbon emission performance when exploring the negative impacts of pollutants on the environment in the process of industrial production. However, considering the serious threat to human health and socioeconomic development caused by greenhouse gases, which are mainly composed of carbon dioxide, it is obviously meaningful to consider carbon emissions.

This paper aims to apply a global DDF and non-radial Luenberger productivity index to analyze the dynamic changes in TCPIL for China. This total factor index can be referred to as the non-radial Luenberger carbon emission performance of industrial land use (NLCPIIL). We then explore the main contributors to the growth in NLCPIIL by decomposing the NLCPIIL into two indices, *i.e.*, efficiency change (EC) and technological change (TC), and we further find which provinces have made innovations in carbon performance. Lastly, we explore the impacts on the NLCPIIL of energy

utilization, production technology and environmental policy factors in Chinese industry to present some policy implications.

Therefore, this paper makes three main contributions to the relevant studies. Firstly, we compute the TCPIL for each province in China under a global environmental technology framework. Secondly, we compute the NLCPIIL to measure the dynamic changes in the TCPIL and determine which NLCPIIL component index, *i.e.*, EC and TC, is the main contributor to the growth of NLCPIIL. Lastly, we learn which provinces have provided innovation and leadership in environmentally friendly production technologies as examples of provinces that have poor TCPILs.

The remainder of this paper is organized as follows: Section 2 introduces the methods and data, Section 3 shows the results of the empirical analysis, and Section 4 concludes the paper with some policy implications.

## 2. Methods and Data

### 2.1. Non-Radial Directional Distance Function (NDDF)

We assume that there are  $N$  provinces in our study and that each province has  $M$  inputs ( $x$ ) to produce  $J$  desirable outputs ( $y$ ) and  $K$  undesirable outputs ( $b$ ), and the production possibility set  $T(x)$  can be expressed as

$$T(x) = \{(x, y, b) \mid x \text{ can produce } (y, b), x \geq X\lambda, y \leq Y\lambda, b = B\lambda, \lambda \geq 0\} \quad (1)$$

where the production possibility set  $T(x)$  is assumed to satisfy the production function theory [31]. This theory states that reducing undesirable outputs during the production process is costly, and industrial production will inevitably bring about carbon dioxide emissions [32]. In addition, the traditional radial DDF approach always assumes that the solution of the linear programming implies an assumption that we should reduce the inputs (or undesirable outputs) and expand the outputs at the same rate  $\beta$ , as expressed in Equation (2), and are  $g = (-g_x, g_y, -g_b)$  the direction vectors [33]. However, this is almost impossible in real production. To address this shortcoming, a NDDF approach has been developed and is widely used in studies of resource efficiency evaluations [34]. In Equation (3),  $w^T = (x, y, b)^T$  is the standard weight matrix of inputs and outputs.  $\beta = (-\beta_x, \beta_y, -\beta_b)$  refers to the adjustment ratios of all inputs, outputs and undesirable outputs, and they are nonnegative numbers.  $diag$  is the diagonal matrix. Using the NDDF, the adjustment ratios of the inputs and outputs can be different, which is consistent with actual production. Equation (4) represents the linear programming functions for the NDDF model.

$$\vec{D}(x, y, b; g) = \sup \{\beta : ((x, y, b) + g \times \beta) \in T\} \quad (2)$$

$$\vec{D}(x, y, b; g) = \sup \{w^T \beta : ((x, y, b) + g \times diag(\beta)) \in T\} \quad (3)$$

$$\vec{D}(x, y, b; g) = \max (w_{LD}\beta_{LD} + w_Y\beta_Y + w_{CO2}\beta_{CO2})$$

$$s.t. \begin{cases} \sum_{n=1}^N \lambda_n LD_n \leq (1 - \beta_{LD})LD_0, \sum_{n=1}^N \lambda_n L_n \leq L_0, \sum_{n=1}^N \lambda_n K_n \leq K_0, \sum_{n=1}^N \lambda_n E_n \leq E_0, \\ \sum_{n=1}^N \lambda_n Y_n \geq (1 + \beta_Y)Y_0, \sum_{n=1}^N \lambda_n CO2_n = (1 - \beta_{CO2})CO2_0 \\ \beta_{LD} \geq 0, \beta_Y \geq 0, \beta_{CO2} \geq 0, \\ n = 1, 2, \dots, N; t = 1, 2, \dots, T; \lambda_n \geq 0, \sum_{n=1}^N \lambda_n = 1 \end{cases} \quad (4)$$

In Equation (4), the superscripts  $LD$ ,  $Y$  and  $CO2$  represent the industrial land used for industrial production, the industrial GDP, and the amount of carbon dioxide emissions during the industrial production process, respectively.  $L$  and  $K$  refer to the industrial labor and industrial capital. It is worth noting that we set the weight vector to  $(0, 0, 1/3, 1/3, 1/3)$  to remove the diluting effects of capital and

labor from the constraints. The superscript 0 refers to the province under estimation. The symbols  $\beta_{LD}$ ,  $\beta_{CO2}$  and  $\beta_Y$  are the reduction ratios of the industrial land and carbon dioxide emissions and the expand ratio of the industrial GDP, respectively.  $\lambda$  is a non-negative vector, and we impose a constraint of  $\sum_{n=1}^N \lambda = 1$  according to the assumption of variable returns to scale (VRS). The superscript  $n$  refers to the number of provinces in the sample. Thus, the TCPIL can be expressed as Equation (5)

$$\begin{aligned}
 TCPIL &= \frac{1 - 0.5 \times (\beta_{LD}^* + \beta_{CO2}^*)}{1 + \beta_Y^*} \\
 &= \frac{0.5 \times (1 - \beta_{LD}^*)}{1 + \beta_Y^*} + \frac{0.5 \times (1 - \beta_{CO2}^*)}{1 + \beta_Y^*} = ECPIL + ENPIL
 \end{aligned}
 \tag{5}$$

where  $\beta_{LD}^*$ ,  $\beta_{CO2}^*$  and  $\beta_Y^*$  are the optimal solutions of inputs and outputs for the province under estimation, and the province would be located along the production technology frontier in the  $g$  direction if its  $\beta_{LD}^*$ ,  $\beta_{CO2}^*$  and  $\beta_Y^*$  have zero values. That is to say, the  $\vec{D}^*(LD, L, K, Y, CO2; g) = 0$ . In addition, we decompose the TCPIL into two parts, the economic performance of industrial land use (ECPIL) and the environmental performance of industrial land use (ENPIL), in order to find out whether the ECPIL or the ENPIL is the main contributor to the imperfect TCPIL. The value for TCPIL ranges from 0 to unity, while those for ECPIL and ENPIL range from 0–0.5.

### 2.2. Non-Radial Luenberger Productivity Index

Considering that Equation (5) only presents a static analysis for the TCPIL, we should employ the non-radial Luenberger productivity index approach to perform a dynamic analysis. Because the traditional Malmquist-Luenberger (ML) index has the problematic potential to provide no solutions when dealing with extreme data, Oh [35] has combined the concept of productivity and the DDF and constructed a global Malmquist-Luenberger (GML) index instead of the traditional ML index. Therefore, the NLCPIIL can be decomposed into two indices based on contemporaneous and global environmental production technologies, which can be denoted as  $T_n^C$  and  $T_n^G$ .  $T_n^C$  refers to the environmental production technology of a given group  $R_n$  at time  $t, n = 1, 2, \dots, N$ , and  $T_n^G$  envelopes the technologies for all groups for the entire study period. Therefore, we can define the global NDDF approach as in Equation (6):

$$\vec{D}^G(x, y, b; g) = \sup \left\{ w^T \beta^G : \left( (x, y, b) + g \times \text{diag}(\beta^G) \right) \in T_n^G \right\}
 \tag{6}$$

To compute and decompose the NLCPIIL, four different NDDFs should be solved:  $\vec{D}^C(x^s, y^s, b^s; g^s)$  and  $\vec{D}^G(x^s, y^s, b^s; g^s), s = t, t + 1$ . Therefore, we can solve the four NDDFs based on Equation (7):

$$\begin{aligned}
 \vec{D}^d(x^s, y^s, b^s; g) &= \max \left( w_{LD} \beta_{LD}^d + w_Y \beta_Y^d + w_{CO2} \beta_{CO2}^d \right) \\
 \text{s.t.} \left\{ \begin{array}{l}
 \sum_{con} \lambda_n^s LD_n^s \leq (1 - \beta_{LD}^s) LD_0, \sum_{con} \lambda_n^s L_n^s \leq L_0, \sum_{con} \lambda_n^s K_n^s \leq K_0, \sum_{con} \lambda_n^s E_n^s \leq E_0, \\
 \sum_{con} \lambda_n^s Y_n^s \geq (1 + \beta_Y^s) Y_0, \sum_{con} \lambda_n^s CO2_n^s = (1 - \beta_{CO2}^s) CO2_0, \\
 \beta_{WA}^s \geq 0, \beta_Y^s \geq 0, \beta_{CO2}^s \geq 0, \\
 n = 1, 2, \dots, N; t = 1, 2, \dots, T; \lambda_n \geq 0, \sum_{n=1}^N \lambda_n = 1
 \end{array} \right.
 \end{aligned}
 \tag{7}$$

where the superscript  $d$  on  $\vec{D}^d(x^s, y^s, b^s; g)$  refers to the type of NDDF, i.e., contemporaneous and global. In addition, the symbol *con* under  $\sum$  refers to the conditions for constructing the two environmental production technologies. Thus, we can construct the contemporaneous NDDF by having  $d \equiv C$  and

$con = \{n \in R_n\}$  and the global NDDF by having  $d \equiv G$ , and  $con = \{n \in R_1 \cup R_2 \cup \dots \cup R_N, s \in [1, 2, \dots, t, \dots, T]\}$ . We can then solve the four NDDFs using Equation (8)

$$TCPIL^d(x^s, y^s, b^s; g) = \left[ \frac{1 - 0.5 \times (\beta_{LD}^* + \beta_{CO2}^*)}{1 + \beta_Y^*} \right]^s \quad (8)$$

where  $d \equiv (C, G)$  and  $s = t, t + 1$ . Then, we can define the NLCPIL as in Equation 9, which measures the dynamic changes of TCPIL. In addition, values of NLCPIL greater than, equal to or less than 1 indicate that the province under estimation is moving toward the global environmental production technology, is not changing, or is moving far away from the global environmental production technology, respectively. The two decomposition indices of NLCPIL are efficiency change (EC) and technological change (TC). During the period  $t$  and  $t + 1$  if the EC is greater than, equal to or less than 0, this indicates that the technical efficiency has gained, has no change or has lost; and if the TC is greater than 0, this indicates a technological progress, and vice versa. In addition, the method solves the problem of infeasibility in linear programming whereby the results become circular.

$$\begin{aligned} NLCPIL^d(x^s, y^s, b^s; g) &= TCPIL^G(x^{t+1}, y^{t+1}, b^{t+1}) - TCPIL^G(x^t, y^t, b^t) \\ &= [TCPIL^{t+1}(\cdot^{t+1}) - TCPIL^t(\cdot^t)] \\ &+ \left\{ [TCPIL^G(\cdot^{t+1}) - TCPIL^{t+1}(\cdot^{t+1})] - [TCPIL^G(\cdot^t) - TCPIL^t(\cdot^t)] \right\} \\ &= EC + TC \end{aligned} \quad (9)$$

In addition, by combining Equation (5) with Equation (9), we can explore whether the changes of ECPIIL or ENPIL as Equations (10) and (11).

$$TCPIL^d(x^s, y^s, b^s; g) = ECPIIL^d(x^s, y^s, b^s; g) + ENPIL^d(x^s, y^s, b^s; g) \quad (10)$$

therefore,

$$\begin{aligned} NLCPIL^d(x^s, y^s, b^s; g) &= NLCECPIL^d(x^s, y^s, b^s; g) + NLCENPIL^d(x^s, y^s, b^s; g) \\ &= ECPIIL^G(x^{t+1}, y^{t+1}, b^{t+1}) - ECPIIL^G(x^t, y^t, b^t) + ENPIL^G(x^{t+1}, y^{t+1}, b^{t+1}) - ENPIL^G(x^t, y^t, b^t) \end{aligned} \quad (11)$$

where NLCECPIL and NLCENPIL refer to the non-radial Luenberger economic performance of industrial land use, and the non-radial Luenberger environmental performance of industrial land use, respectively.

### 2.3. Data

According to geographical closeness and industrial development, we divided the provinces across China into three regions: eastern (E), central (C) and western (W). The eastern region is composed of three municipalities (Beijing, Tianjin, and Shanghai) and nine coastal provinces (Hebei, Liaoning, Jiangsu, Zhejiang, Fujian, Shandong, Guangdong, Taiwan, and Hainan). This region enjoys the highest level of industrial development in China, with advanced industrial production technology and most of the foreign industrial enterprises in the whole country. The industrial GDP in this region accounted for more than 55% of the national industrial GDP in 2012 [36]. The central region consists of eight inland provinces (Shanxi, Jilin, Heilongjiang, Anhui, Jiangxi, Henan, Hubei, and Hunan). This region is the main base of heavy industry in China and is famous for its high resource consumption and large pollutant emissions. The western region consists of one municipality (Chongqing) and eleven inland provinces and autonomous regions (Inner Mongolia, Guangxi, Sichuan, Guizhou, Yunnan, Shaanxi, Gansu, Qinghai, Ningxia, Xinjiang, and Tibet). This area covers more territory than the other two areas, but the industry sectors in this area are less developed compared to the other two areas. Some regions in this area have faced serious water shortages. Because complete data over the study period could not be obtained, Tibet and Taiwan were not included in our sample.

The TCPIL is affected by economic and environmental factors, and we should therefore account for environmental outputs as well as economic outputs. We constructed an indicator system to evaluate the TCPIL using the following input and output indicators.

(1) The inputs consist of industrial land, industrial capital and industrial labor according to production function theory [32]. Industrial land refers to the area of industrial land, and industrial labor refers to the number of workers in industrial sectors. The industrial capital data cannot be obtained from the *China Statistical Yearbook* [36], and we can compute the data using the perpetual inventory method according to Zhang *et al.* [37]

$$K_t = (1 - \delta) K_{t-1} + I_t \quad (12)$$

where  $K_t$ ,  $K_{t-1}$ ,  $I_t$  and  $\delta$  refer to industrial capital stock at times  $t$  and  $t - 1$ ,  $I_t$  represents the investment in industrial fixed assets, and  $\delta$  refers to the rate of depreciation at time  $t$ . We used the industrial capital stock in 2003 as the initial industrial capital stock, because 2003 was the first year in our study. The investments in industrial fixed assets and depreciation rates can be obtained from the *China Statistical Yearbook 2004–2013* [36]. In addition, the rates of depreciation and capital stock numbers in this paper are procured from Wu [38], and we estimate the data after 2006 using the perpetual inventory method since they were not available.

(2) Regarding output indicators, we selected the industrial GDP as the desirable output, and the amount of carbon emissions as the undesirable output. Because data on carbon emissions are unavailable, we compute the carbon emissions for each province based on regional energy balance tables and the IPCC guidelines [39,40]. The formula for computing carbon emissions is shown in Equation (13)

$$CO_2 = \sum_{i=1}^n A \times CCF_i \times HE_i \times COF_i \times \left(\frac{44}{12}\right) \quad (13)$$

where  $A$  refers to the amount of carbonaceous fuel combusted during the process of industrial production, which can be obtained from the *China Energy Statistics Yearbook* [36]. CCF, HE and COF represent the carbon content factor, heat equivalent and carbon oxidation factor of the carbonaceous fuel, which can be found in the IPCC guidelines. The number (44/12) refers to the ratio of weight of carbon dioxide (44 atomic mass units) to the molecular weight of carbon (12 atomic mass units). We selected representative carbonaceous fuels such as coal, petrol, kerosene, diesel, fuel oil and nature gas. By doing so, the carbon emissions can be calculated. Moreover, to exclude the impact of price, the GDP and capital variables were converted into year 2003 constant pieces with their deflators.

Additionally, to put forward effective advice for improving the NLCPII, we selected influencing indicators from the aspects of economy, society and policy. The econometric model is

$$Y_{it} = \alpha_{it} + \beta_1 EI_{it} + \beta_2 ES_{it} + \beta_3 RI_{it} + \beta_4 FI_{it} + \beta_5 LS_{it} + \beta_6 IS + \beta_7 POL + \varepsilon_{it} \quad (14)$$

where  $i$  and  $t$  ( $t = 2003, \dots, 2013$ ) represent the  $i$ -th province and year  $t$  in each zone, respectively. The term  $\varepsilon_{it}$  is the random error term.  $Y$  is the NLCPII. Data on the influencing indicators were obtained from the *China City Statistical Yearbook 2004–2013* and *China Energy Statistics Yearbook 2004–2013* [41,42], and are as follows.

(1) We selected two indicators for energy utilization, energy intensity (EI) and energy structure (ES), which refer to the share of fossil energy used for industrial production in the total fossil energy consumption in the country and the share of coal consumption in the total fossil energy consumption for industrial production, respectively. It is generally accepted that less energy consumption used for the same GDP is more suitable for sustainable development [23]. Therefore, to produce the same amount of industrial product, smaller EIs always lead to better performance in TCPIL, and we can assume that the coefficient is negative. In addition, coal is the most widely used and possibly the most polluting resource. According to the *China Energy Statistics Yearbook* [42], the share of coal consumption in all fossil energy

resource consumption has always exceeded 70% in recent years, which should be responsible for the worsening air condition across China. Therefore, the coefficient is expected to be negative.

(2) According to previous studies, technology plays an important role in driving industrial economic development, and more investment in research and development (R&D) could lead to obvious positive impacts on industrial sustainable development by saving energy and reducing greenhouse gas emissions (e.g., carbon dioxide) [43]. Therefore, we selected two indices, R&D intensity (R&D) and foreign funded industrial enterprises introduction (FI), which refer to the share of industrial R&D investment in the industrial GDP and the share of the GDP produced by foreign funded industrial enterprises in the national industrial GDP, respectively. The coefficients of the two indices are expected to be positive.

(3) Regarding industrial structure, we selected two indices, industrial labor share (LS) and industrial GDP share (IS), which refer to the share of workers in the industrial sectors to the total number of workers nationwide and the share of GDP in industrial sectors to the total GDP, respectively. According to previous studies, China has faced serious problems of labor surpluses, and the industrial sector has also experienced these problems [44]. Thanks to inexpensive labor, most industrial enterprises in China are labor-intensive and are engaged in low-tech production activities. However, this inevitably impedes the large-scale use of new technologies and upgrading of China's industries and negatively impacts NLCPII. Thus, we assumed that there is a negative relationship between LS and NLCPII. In addition, many studies have suggested that China has entered a middle and late stage of industrialization, which implies that China's industrial development will shift from a simple emphasis on economic output to improvements in the quality of industrial development. This might lead to a reduction of the share of GDP in industrial sectors in the total GDP. Thus, we can assume that an increase in IS has a negative impact on the improvement of NLCPII.

(4) Regarding environmental policies, the central government of China promised an ambitious plan to reduce its carbon emissions per unit GDP by 40%–45% based on 2005 levels in late 2009 [36]. Subsequently, a series of policies aimed at saving energy and reducing carbon emissions was introduced, and the central government of China also strengthened the supervision of local governments to implement those policies [45]. Therefore, the environmental policy variable was assigned a value of 1 from 2009 onward and a value of 0 before 2009.

Table 1 shows the definitions, descriptions and expected impacts of the influencing indicators on the NLCPII.

**Table 1.** Descriptions of the influential factors.

Variable	Definition	Description	Expected Effect
EI	Energy intensity	The share of fossil energy used for industrial production in the total consumption in the country	Negative
ES	Energy structure	The share of coal consumption in the total fossil energy consumption for industrial production	Negative
RI	Research and development intensity	The share of investment in industrial research and development in the industrial GDP	Positive
FI	Foreign funded industrial enterprises introduction	The share of GDP produced by foreign funded industrial enterprises in the national industrial GDP	Positive
LS	Industrial labor share	The share of workers in industrial sectors in the total number of workers nationwide	Negative
IS	Industrial GDP share	The share of GDP in industrial sectors in the total GDP	Negative
POL	Carbon emission reduction policy	The ambitious policies to reduce carbon emissions since 2009	Positive

### 3. Empirical Results

In this section, we first show the status of the TCPIL during the study period. We then calculate the NLCPII and its decomposition indices to measure the dynamic changes in TCPIL at the national

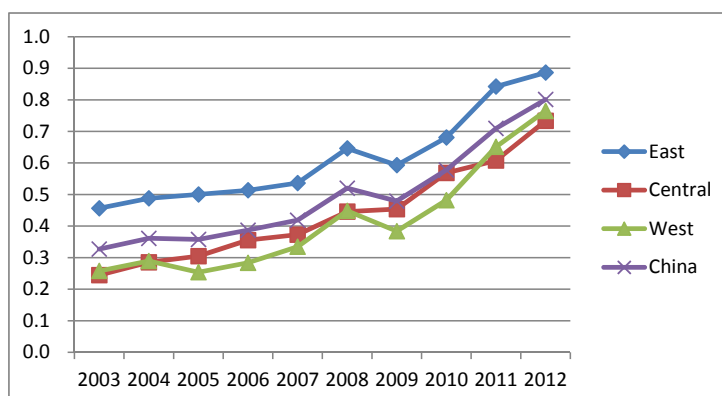


and regional levels. Lastly, we learn which provinces offer innovative examples for improving environmentally-friendly production technologies.

### 3.1. TCPIL

Using Equations (4) and (5), we computed the TCPIL for the three regions across China. From Table 2, we note that the average TCPIL was 0.4939. Thus, China has a large potential to improve its TCPIL. As shown in Figure 1, the TCPIL showed an upward trend over the study period in China, except for 2005 and 2009. This may be due to the rapid development of heavy industry in western China approximately in 2005 and the economic stimulus plans introduced by the central government of China that were aimed at reducing the negative impact on China's industrial economy caused by the international financial crisis in 2008 [46]. These two policies quickly achieved their expected effects, but the amount of energy consumption and carbon emissions increased significantly. In addition, according to Equation (5) the average values of ECPIL and ENPIL are 0.278 and 0.216, respectively. The value of ENPIL for China is much lower than that of ECPIL in every year of the study period. Thus, solving the environmental problems of excessive carbon dioxide emissions in industrial production would be very helpful to improve the TCPIL. The results also prove that environmental policies, especially those on the control of carbon dioxide emissions, are necessary.

At the regional level, all three regions shared trends similar to those at the national level. The eastern region enjoyed the highest TCPIL over the study period, with an average value of 0.6143. It was followed by the central and western regions, which had average values of 0.4371 and 0.4149, respectively. We found that the eastern region had a much better TCPIL than the other two regions, which may be due to the eastern region's relatively developed industrial production technologies and effective environmental protections. This is consistent with the observations of Xiong *et al.* [16]. At the provincial level, Hainan had the highest average TCPIL, 0.9485, followed by Zhejiang, Guangdong and Fujian, which had average TCPILs of 0.7483, 0.7359 and 0.7339, respectively. The four provinces are located in the central region, but Ningxia, which suffered the poorest TCPIL, 0.2587, is in the western region. Ningxia's poor TCPIL may be the result of its relatively underdeveloped industry development, which is in turn due to its lack of natural resources and relatively small industrial sector. According to the *China Statistical Yearbook 2013* [36], the industrial GDP in Ningxia only accounted for 0.35% of the national industrial GDP. Thus, provinces with relatively underdeveloped industrial economies (e.g., Ningxia and Gansu) and a preference for heavy industry (e.g., Liaoning, Jilin and Heilongjiang) always suffered relatively poor TCPILs, whereas those with developed industrial economies (e.g., Zhejiang, Guangdong and Jiangsu) and better environments (e.g., Hainan and Fujian) always enjoyed better TCPILs. To analyze the dynamic changes in TCPIL in detail, the NLCPIIL for China and its three regions is discussed in the next subsection.



**Figure 1.** Trends in total-factor carbon emission performance of industrial land use (TCPIL) for China and its three regions, 2003–2012.

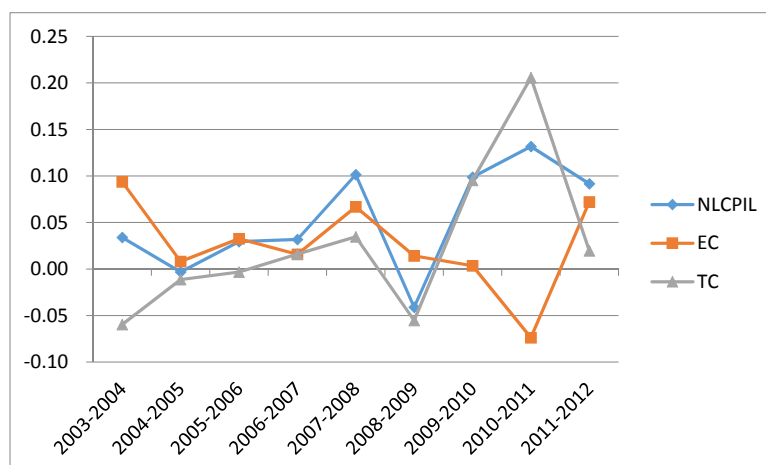
**Table 2.** TCPIL at the provincial level for all three regions, East (E), Central (C) and West (W) China 2003–2012.

Province	Region	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	Mean
Beijing	E	0.2375	0.2977	0.3540	0.3288	0.3351	0.3523	0.3715	0.3861	0.8488	1.0000	0.4512
Tianjin	E	0.3304	0.3692	0.4679	0.5151	0.5588	0.6391	0.6252	0.7452	0.9101	1.0000	0.6161
Hebei	E	0.3073	0.3581	0.3366	0.3878	0.4301	0.4763	0.4631	0.5453	0.7900	1.0000	0.5095
Liaoning	E	0.1875	0.2213	0.2634	0.2845	0.3519	0.5135	0.4135	0.4637	0.4915	0.5143	0.3705
Shanghai	E	0.3483	0.3707	0.3654	0.3870	0.4048	0.4437	0.3991	0.4114	0.4031	0.3864	0.3920
Jiangsu	E	0.5231	0.5041	0.4888	0.5245	0.5536	0.5939	0.6449	0.7138	1.0000	1.0000	0.6547
Zhejiang	E	0.6141	0.5800	0.5879	0.6369	0.6854	0.7553	0.7469	0.8762	1.0000	1.0000	0.7483
Fujian	E	0.5982	0.6607	0.5679	0.6494	0.6320	0.7354	0.7245	0.7974	1.0000	0.9730	0.7339
Shandong	E	0.4153	0.4488	0.4458	0.4873	0.5401	0.5989	0.6309	0.7008	0.8207	0.8775	0.5966
Guangdong	E	0.4588	0.5564	0.6241	0.6814	0.6880	1.0000	0.5039	0.8463	1.0000	1.0000	0.7359
Hainan	E	1.0000	1.0000	1.0000	0.7651	0.7203	1.0000	1.0000	1.0000	1.0000	1.0000	0.9485
Shanxi	C	0.1771	0.2325	0.3212	0.3230	0.3829	0.4618	0.4119	0.5212	0.6352	0.5856	0.4052
Jilin	C	0.1762	0.2136	0.2225	0.2431	0.3049	0.3719	0.4037	0.4622	0.5313	0.6473	0.3577
Heilongjiang	C	0.3026	0.3560	0.3111	0.3275	0.3193	0.3701	0.3336	0.4356	0.5379	0.5465	0.3840
Anhui	C	0.2102	0.2574	0.2477	0.3283	0.3223	0.3787	0.4140	0.5077	0.4579	0.7501	0.3874
Jiangxi	C	0.2588	0.3063	0.4082	0.5491	0.4559	0.5052	0.5356	0.6749	0.6810	0.7908	0.5166
Henan	C	0.3156	0.3568	0.4097	0.4146	0.4917	0.6114	0.6066	0.8383	0.9934	1.0000	0.6038
Hubei	C	0.2536	0.2733	0.2378	0.3190	0.3221	0.3628	0.4228	0.4351	0.4265	0.5471	0.3600
Hunan	C	0.2628	0.2855	0.2794	0.3382	0.3839	0.5039	0.5009	0.6723	0.5973	1.0000	0.4824
Inner Mongolia	W	0.1685	0.2226	0.2742	0.3109	0.3836	0.4766	0.4895	0.7098	1.0000	1.0000	0.5036
Guangxi	W	0.2103	0.2557	0.2772	0.3131	0.3824	0.6516	0.4884	0.6788	0.8272	0.8775	0.4962
Chongqing	W	0.1810	0.2193	0.1839	0.2195	0.2558	0.3081	0.3311	0.3727	0.4308	0.5373	0.3040
Sichuan	W	0.1508	0.1801	0.2001	0.2660	0.3164	0.3351	0.3516	0.3745	0.4927	0.6646	0.3332
Guizhou	W	0.1647	0.1746	0.2114	0.2384	0.2840	0.3540	0.3427	0.3987	0.3663	0.5419	0.3077
Yunnan	W	0.3251	0.4284	0.3547	0.3830	0.3562	0.3984	0.3820	0.4672	0.5172	0.9554	0.4568
Shaanxi	W	0.2476	0.2214	0.3429	0.4050	0.4049	1.0000	0.5325	0.6141	0.6956	1.0000	0.5464
Gansu	W	0.1502	0.1841	0.1782	0.2064	0.2443	0.2810	0.2746	0.3620	0.3997	0.4253	0.2706
Qinghai	W	1.0000	1.0000	0.4277	0.4128	0.5240	0.5242	0.5125	0.6008	1.0000	1.0000	0.7002
Ningxia	W	0.0959	0.1445	0.1357	0.1576	0.3069	0.2305	0.2730	0.3990	0.4322	0.4120	0.2587
Xinjiang	W	0.1410	0.1507	0.2041	0.2069	0.2211	0.3713	0.2427	0.3238	1.0000	1.0000	0.3862
East		0.4564	0.4879	0.5002	0.5134	0.5364	0.6462	0.5930	0.6806	0.8422	0.8865	0.6143
Central		0.2446	0.2852	0.3047	0.3554	0.3729	0.4457	0.4536	0.5684	0.6076	0.7334	0.4371
West		0.2577	0.2892	0.2536	0.2836	0.3345	0.4483	0.3837	0.4819	0.6511	0.7649	0.4149
China		0.3271	0.3610	0.3577	0.3870	0.4188	0.5202	0.4791	0.5778	0.7095	0.8011	0.4939

### 3.2. NLCPIIL and Its Decompositions

As shown in Figure 2 and Table 3, the values of NLCPIIL were above zero in most years in the study period for China, and the average value was 0.0527, which indicated that the NLCPIIL increased by approximately 5.27% per year over the study period. This implies an obvious improvement in TCPIL. The NLCPIIL was less than zero only for the periods 2004–2005 and 2008–2009, and had values of  $-0.0033$  and  $-0.0411$ , respectively. This indicates that the TCPIL decreased by approximately 0.33% and 4.11% in the two periods, respectively. With regard to the decomposition indices of the NLCPIIL, Table 3 shows that the average EC and TC were 0.0258 and 0.0268 under the NLCPIIL framework. This indicates that the environmental efficiency for provinces in China increased by approximately 2.58% per year during the study period, and the contemporaneous technology frontier moved toward the global technology frontier at an annual average rate of approximately 2.68% per year for the same period. It is worth noting that the NLCPIIL and TC shared trends, that of EC, especially after 2009. In addition, the EC values were greater than zero prior to the period 2008–2009 and were higher than those of TC. However, the TC values noticeably increased and remained above zero after 2008–2009, whereas the EC values sharply decreased in the period 2010–2011. Therefore, we have found that the growth in NLCPIIL was mainly driven by EC before 2009 and by TC afterwards. This may have been due to increased production costs caused by increasing investments in R&D as a result of environmental regulations and the use of expensive clean energy (e.g., electricity), but it would promote technological progress and improve the enterprise competitiveness in the long run. Thus, this result demonstrates the effectiveness of carbon emission reduction policies since 2009, and it is consistent with the findings of Zheng *et al.* [47]. The results also provide evidence for the Porter hypothesis, which states that strict

environmental regulation is conducive to the improvement of enterprise competitiveness and resource use efficiency [48]. Additionally, according to Equations (10) and (11), we have found that during the study period, the average values of NLCEPIL and NLCENPIL for China are 0.0273 and 0.0254, respectively. Thus, the CEPIL makes faster progress than the ENPIL, which implies more effective policies and regulations on industrial carbon emission reduction need to be issued urgently.



**Figure 2.** Trends in non-radial Luenberger carbon emission performance of industrial land use (NLCPIIL) and its decomposition indices for China, 2003–2013, including efficiency change (EC) and technological change (TC).

**Table 3.** NLCPIIL and its decomposition indices for the three regions.

	NLCPIIL	EC	TC
E	0.0478	0.0122	0.0356
C	0.0543	0.0187	0.0357
W	0.0563	0.0446	0.0117
China	0.0527	0.0258	0.0268

Tables 3–6 provide detailed information. As Table 3 shows, at the regional level, the NLCPIIL and its two decomposition indices were greater than zero in the three regions, which indicates that the three regions enjoyed continuous progress in NLCPIIL, EC and TC as a whole during the study period. Specifically, the western region enjoyed the highest NLCPIIL with a value of 0.0563, and it was followed by the central and eastern regions, which had values of 0.0543 and 0.0478, respectively. This indicates that the annual average growth rates of NLCPIIL for the three regions were 5.63%, 5.43% and 4.78%, respectively. This is in contrast with the TCPIL's results; because the eastern region enjoyed the best TCPIL and the western region suffered the poorest TCPIL. This may be because NLCPIIL measures dynamic changes in TCPIL, and the central and western regions were trying their best to catch up with the eastern region. Therefore, the regional gaps in TCPIL seem to be narrowing, which is helpful for realizing the balanced and sustainable utilization of industrial lands in China. This is consistent with the findings of Xie *et al.*, which reached a similar conclusion at both the provincial and city levels [9].

Specifically, as shown in Table 4, the average NLCPIIL for the provinces were greater than zero, with the exception of Hainan and Qinghai, whose values were equal to zero. This implies that the TCPIL remained unchanged for the two provinces over the study period as a whole. In addition, Xinjiang enjoyed the best performance of NLCPIIL, with an average value of 0.0954; it was followed by Inner Mongolia (0.0924) and Beijing (0.0847). This may be partly because the industrial land input in those places showed obvious reductions during the last few years of the study period, which implies that the local governments there successfully blocked the blind expansion of industrial lands and

improved land utilization efficiency. In addition, Beijing, which is a large emitter of industrial carbon emissions, has best endeavored to reduce carbon emissions, and it has achieved notable success in carbon emission reductions since the Olympic Games by limiting the number of motor vehicles and by moving heavily polluting enterprises out of the city. Moreover, Xinjiang and Inner Mongolia have been committed to the development of industries with high economic output and low carbon emissions in recent years, such as wind power technology. This is consistent with the findings of Zhang *et al.* [28].

With regard to the decomposition indices of NLCPIL, Table 3 shows that the western region ranks first in average EC with the value of 0.0446, followed by the eastern and central regions, which have values of 0.0187 and 0.0122, respectively. This indicates that the western region enjoyed the best “catch-up” effect in terms of changes in the efficiency of carbon emissions for industrial land use. In addition, as shown in Table 5, Xinjiang had the highest EC, 0.072, and it was followed by Inner Mongolia (0.0701) and Guizhou (0.0687). Heilongjiang, Shanghai and Shandong suffered relatively poor ECs of  $-0.0264$ ,  $-0.0186$  and  $-0.0123$ , respectively, which indicates that efficiency receded in those places. This may be due to the promotion of environment-friendly industrial production technologies that have brought additional costs to industry. Regarding TC, the central region shows the highest average TC of 0.0357, followed by the eastern (0.0356) and western regions (0.0117). Because TC measures technological progress over time, the results therefore imply that the production frontiers of the central, eastern and western regions are moving toward global low carbon production technology by approximately 3.57%, 3.56% and 1.17% per year, respectively. Henan had the highest TC, 0.076, following by Yunnan and Jiangxi, which had values of 0.07 and 0.0677, respectively. Ningxia suffered the poorest performance in TC,  $-0.0289$ , which implies a noticeable regression in environmental production technology.

Interestingly, the western region had relatively high ECs, whereas the eastern and central regions had relatively high TCs. Therefore, the growth in NLCPIL in the western region was mainly driven by improved efficiencies, and the eastern and central regions were more dependent on technological progress.

**Table 4.** Changes in the NLCPIL at the provincial level, 2003–2012. Positive values are marked grey.

Province	Region	03–04	04–05	05–06	06–07	07–08	08–09	09–10	10–11	11–12	Mean
Beijing	E	0.0601	0.0563	$-0.0252$	0.0063	0.0172	0.0191	0.0147	0.4627	0.1512	0.0847
Tianjin	E	0.0388	0.0987	0.0472	0.0437	0.0803	$-0.0139$	0.1201	0.1648	0.0899	0.0744
Hebei	E	0.0508	$-0.0215$	0.0512	0.0423	0.0462	$-0.0132$	0.0822	0.2447	0.2100	0.0770
Liaoning	E	0.0338	0.0421	0.0211	0.0674	0.1616	$-0.1000$	0.0503	0.0277	0.0229	0.0363
Shanghai	E	0.0224	$-0.0053$	0.0216	0.0177	0.0390	$-0.0447$	0.0123	$-0.0083$	$-0.0167$	0.0042
Jiangsu	E	$-0.0190$	$-0.0152$	0.0357	0.0290	0.0403	0.0510	0.0689	0.2862	0.0000	0.0530
Zhejiang	E	$-0.0341$	0.0079	0.0490	0.0485	0.0700	$-0.0084$	0.1292	0.1238	0.0000	0.0429
Fujian	E	0.0624	$-0.0927$	0.0814	$-0.0174$	0.1034	$-0.0109$	0.0729	0.2026	$-0.0270$	0.0416
Shandong	E	0.0335	$-0.0029$	0.0415	0.0528	0.0588	0.0320	0.0699	0.1199	0.0568	0.0514
Guangdong	E	0.0976	0.0677	0.0573	0.0066	0.3120	$-0.4961$	0.3424	0.1537	0.0000	0.0601
Hainan	E	0.0000	0.0000	$-0.2349$	$-0.0448$	0.2797	0.0000	0.0000	0.0000	0.0000	0.0000
Shanxi	C	0.0553	0.0887	0.0018	0.0599	0.0789	$-0.0499$	0.1094	0.1140	$-0.0496$	0.0454
Jilin	C	0.0374	0.0089	0.0206	0.0618	0.0670	0.0318	0.0585	0.0691	0.1161	0.0524
Heilongjiang	C	0.0534	$-0.0450$	0.0165	$-0.0082$	0.0508	$-0.0365$	0.1020	0.1023	0.0087	0.0271
Anhui	C	0.0472	$-0.0097$	0.0806	$-0.0061$	0.0565	0.0353	0.0937	$-0.0498$	0.2922	0.0600
Jiangxi	C	0.0475	0.1019	0.1408	$-0.0931$	0.0492	0.0304	0.1393	0.0061	0.1099	0.0591
Henan	C	0.0412	0.0529	0.0049	0.0770	0.1197	$-0.0048$	0.2317	0.1551	0.0066	0.0760
Hubei	C	0.0197	$-0.0355$	0.0812	0.0032	0.0407	0.0600	0.0123	$-0.0086$	0.1206	0.0326
Hunan	C	0.0227	$-0.0061$	0.0589	0.0457	0.1199	$-0.0030$	0.1714	$-0.0750$	0.4027	0.0819
Inner Mongolia	W	0.0541	0.0516	0.0367	0.0727	0.0931	0.0129	0.2204	0.2902	0.0000	0.0924
Guangxi	W	0.0454	0.0215	0.0359	0.0693	0.2692	$-0.1632$	0.1903	0.1484	0.0503	0.0741
Chongqing	W	0.0382	$-0.0353$	0.0356	0.0363	0.0523	0.0230	0.0415	0.0581	0.1065	0.0396
Sichuan	W	0.0293	0.0200	0.0660	0.0504	0.0187	0.0165	0.0229	0.1182	0.1719	0.0571
Guizhou	W	0.0099	0.0368	0.0270	0.0457	0.0700	$-0.0113$	0.0560	$-0.0323$	0.1756	0.0419
Yunnan	W	0.1033	$-0.0737$	0.0282	$-0.0268$	0.0421	$-0.0163$	0.0851	0.0501	0.4382	0.0700
Shaanxi	W	$-0.0262$	0.1215	0.0621	0.0000	0.5951	$-0.4675$	0.0816	0.0815	0.3044	0.0836
Gansu	W	0.0339	$-0.0059$	0.0282	0.0379	0.0366	$-0.0064$	0.0874	0.0377	0.0256	0.0306
Qinghai	W	0.0000	$-0.5723$	$-0.0149$	0.1112	0.0002	$-0.0117$	0.0883	0.3992	0.0000	0.0000
Ningxia	W	0.0486	$-0.0088$	0.0219	0.1492	$-0.0764$	0.0425	0.1260	0.0333	$-0.0202$	0.0351
Xinjiang	W	0.0097	0.0534	0.0027	0.0142	0.1502	$-0.1286$	0.0811	0.6762	0.0000	0.0954
China		0.0339	$-0.0033$	0.0294	0.0317	0.1014	$-0.0411$	0.0987	0.1317	0.0916	0.0527

**Table 5.** EC component of the NLCPII at the provincial level, 2003–2012. Positive values are marked grey.

Province	Region	03–04	04–05	05–06	06–07	07–08	08–09	09–10	10–11	11–12	Mean
Beijing	E	0.5551	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0617
Tianjin	E	0.0510	0.2648	−0.0650	0.0650	0.0000	0.0000	0.0000	0.0000	0.0000	0.0351
Hebei	E	0.4358	0.0000	0.0000	0.0000	0.0000	−0.1740	0.1740	0.0000	0.0000	0.0484
Liaoning	E	0.0540	0.0712	−0.0247	0.0879	0.1145	−0.0513	0.0157	−0.0547	−0.0304	0.0202
Shanghai	E	0.3374	−0.3715	0.3715	0.0000	0.0000	0.0000	−0.2716	−0.3185	0.0849	−0.0186
Jiangsu	E	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000
Zhejiang	E	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000
Fujian	E	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000
Shandong	E	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	−0.1107	−0.0123
Guangdong	E	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000
Hainan	E	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000
Shanxi	C	0.0485	0.2033	−0.0450	0.1234	0.0357	−0.0596	0.0758	−0.0042	−0.0950	0.0314
Jilin	C	0.0916	0.0117	−0.0008	0.0794	0.0726	0.0613	0.0103	−0.0989	0.1426	0.0411
Heilongjiang	C	0.0000	0.0000	0.0000	−0.4554	0.2494	0.0903	0.1157	−0.4130	0.1757	−0.0264
Anhui	C	0.1039	0.0045	0.0937	−0.0437	0.0879	0.0718	0.0004	−0.1860	0.2657	0.0442
Jiangxi	C	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	−0.0775	−0.0086
Henan	C	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000
Hubei	C	0.0183	−0.0316	0.0774	−0.0065	0.0070	0.0817	−0.0252	−0.0974	0.0920	0.0129
Hunan	C	0.0578	−0.0119	0.2200	0.0403	0.0091	0.0568	0.0506	0.0686	0.0000	0.0546
Inner Mongolia	W	0.1012	0.0827	0.0296	0.4176	0.0000	0.0000	0.0000	0.0000	0.0000	0.0701
Guangxi	W	0.4709	−0.3778	0.0224	0.0650	0.2904	0.0000	0.0000	0.0000	0.0000	0.0523
Chongqing	W	−0.0714	−0.0459	0.0296	0.0382	0.0398	0.1453	−0.0147	−0.1052	0.1447	0.0178
Sichuan	W	0.0346	0.0453	0.0600	0.0922	0.0201	0.0352	−0.0728	0.5161	−0.2993	0.0479
Guizhou	W	0.0395	0.0481	0.0905	−0.0196	0.2370	0.2228	−0.1448	−0.4628	0.6076	0.0687
Yunnan	W	0.0000	0.0000	0.0000	−0.3476	0.1191	−0.0536	0.0953	−0.2426	0.4294	0.0000
Shaanxi	W	−0.0678	0.2546	0.0561	0.0040	0.3034	0.0000	0.0000	−0.1822	0.1822	0.0611
Gansu	W	0.0366	0.0471	0.0146	0.0517	0.0815	−0.0034	0.0951	−0.1739	0.1836	0.0370
Qinghai	W	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000
Ningxia	W	−0.1353	0.0473	0.0475	0.2812	0.3359	0.0000	0.0000	−0.4636	0.4636	0.0641
Xinjiang	W	0.6477	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0720
China		0.0936	0.0081	0.0326	0.0158	0.0668	0.0141	0.0035	−0.0739	0.0720	0.0258

**Table 6.** TC component of the NLCPII at the provincial level, 2003–2012. Positive values are marked grey.

Province	Region	TC	TC	TC	TC	TC	TC	TC	TC	TC	Mean
Beijing	E	−0.4949	0.0563	−0.0252	0.0063	0.0172	0.0192	0.0146	0.4627	0.1512	0.0230
Tianjin	E	−0.0122	−0.1661	0.1122	−0.0213	0.0803	−0.0139	0.1200	0.1649	0.0899	0.0393
Hebei	E	−0.3850	−0.0215	0.0512	0.0423	0.0462	0.1608	−0.0918	0.2447	0.2100	0.0285
Liaoning	E	−0.0202	−0.0291	0.0458	−0.0205	0.0471	−0.0487	0.0345	0.0825	0.0532	0.0161
Shanghai	E	−0.3150	0.3662	−0.3499	0.0178	0.0389	−0.0446	0.2839	0.3102	−0.1016	0.0229
Jiangsu	E	−0.0190	−0.0153	0.0357	0.0291	0.0403	0.0510	0.0689	0.2862	0.0000	0.0530
Zhejiang	E	−0.0341	0.0079	0.0490	0.0485	0.0699	−0.0084	0.1293	0.1238	0.0000	0.0429
Fujian	E	0.0625	−0.0928	0.0815	−0.0174	0.1034	−0.0109	0.0729	0.2026	−0.0270	0.0416
Shandong	E	0.0335	−0.0030	0.0415	0.0528	0.0588	0.0320	0.0699	0.1199	0.1675	0.0637
Guangdong	E	0.0976	0.0677	0.0573	0.0066	0.3120	−0.4961	0.3424	0.1537	0.0000	0.0601
Hainan	E	0.0000	0.0000	−0.2349	−0.0448	0.2797	0.0000	0.0000	0.0000	0.0000	0.0000
Shanxi	C	0.0069	−0.1146	0.0468	−0.0635	0.0432	0.0097	0.0335	0.1182	0.0454	0.0140
Jilin	C	−0.0542	−0.0028	0.0214	−0.0176	−0.0056	−0.0295	0.0482	0.1680	−0.0266	0.0113
Heilongjiang	C	0.0534	−0.0449	0.0164	0.4472	−0.1986	−0.1268	−0.0137	0.5153	−0.1671	0.0535
Anhui	C	−0.0567	−0.0142	−0.0131	0.0377	−0.0315	−0.0365	0.0933	0.1362	0.0265	0.0157
Jiangxi	C	0.0475	0.1019	0.1409	−0.0932	0.0493	0.0304	0.1393	0.0061	0.1873	0.0677
Henan	C	0.0412	0.0529	0.0049	0.0771	0.1197	−0.0048	0.2317	0.1551	0.0066	0.0760
Hubei	C	0.0014	−0.0039	0.0038	0.0096	0.0337	−0.0217	0.0375	0.0888	0.0286	0.0198
Hunan	C	−0.0351	0.0058	−0.1612	0.0054	0.1109	−0.0598	0.1208	−0.1436	0.4027	0.0273
Inner Mongolia	W	−0.0471	−0.0311	0.0071	−0.3449	0.0930	0.0129	0.2203	0.2902	0.0000	0.0223
Guangxi	W	−0.4255	0.3993	0.0135	0.0043	−0.0212	−0.1632	0.1904	0.1484	0.0503	0.0218
Chongqing	W	0.1097	0.0105	0.0060	−0.0019	0.0125	−0.1223	0.0563	0.1633	−0.0382	0.0218
Sichuan	W	−0.0053	−0.0253	0.0059	−0.0418	−0.0014	−0.0187	0.0957	−0.3979	0.4712	0.0092
Guizhou	W	−0.0296	−0.0113	−0.0635	0.0652	−0.1670	−0.2341	0.2008	0.4304	−0.4320	−0.0268
Yunnan	W	0.1033	−0.0737	0.0283	0.3208	−0.0769	0.0372	−0.0101	0.2926	0.0088	0.0700
Shaanxi	W	0.0416	−0.1331	0.0060	−0.0041	0.2917	−0.4675	0.0816	0.2637	0.1222	0.0225
Gansu	W	−0.0027	−0.0530	0.0136	−0.0138	−0.0448	−0.0030	−0.0077	0.2116	−0.1580	−0.0064
Qinghai	W	0.0000	−0.5723	−0.0149	0.1112	0.0002	−0.0117	0.0883	0.3992	0.0000	0.0000
Ningxia	W	0.1839	−0.0561	−0.0256	−0.1319	−0.4123	0.0425	0.1260	0.4968	−0.4838	−0.0289
Xinjiang	W	−0.6380	0.0534	0.0028	0.0142	0.1502	−0.1286	0.0811	0.6762	0.0000	0.0235
China		−0.0597	−0.0114	−0.0032	0.0160	0.0346	−0.0552	0.0953	0.2057	0.0196	0.0268

To establish good examples of environmentally friendly production technology across China, we try to find provinces that have made outstanding progress in the carbon emission performance of

industrial land use and have pushed the technology frontier outward. We used three conditions to distinguish the innovators [35,49]:

$$\begin{aligned} TC^{t,t+1} &> 0, \\ \overset{\rightarrow}{D}^t(x^{t+1}, y^{t+1}, b^{t+1}) &< 0, \\ \overset{\rightarrow}{D}^{t+1}(x^{t+1}, y^{t+1}, b^{t+1}) &= 0. \end{aligned} \quad (15)$$

Equation (15) suggests that to become an innovator, the contemporaneous environmental technology frontier should move toward the global environmental technology frontier. In addition, the industrial production activity of an innovative region in period  $t + 1$  should be outside of the contemporaneous environmental technology frontier in period  $t$ , and the region under estimation should be located on the contemporaneous environmental technology frontier in period  $t + 1$ . We have listed the innovators in the eastern, central and western regions in Table 6.

As shown in Table 7, it was found that provinces from the eastern region were determined to be innovators 50 times during the study period, whereas those in the western and central regions appeared 24 and 18 times, respectively. Specifically, Henan ranked first and was registered as an innovator 8 times. Beijing, Guangdong, Jiangxi and Shandong each appeared 7 times. Jiangsu, Xinjiang and Zhejiang each appeared 6 times. Fujian and Hebei appeared 5 times. Inner Mongolia and Tianjin appeared 4 times. Guangxi, Qinghai, Shaanxi and Yunnan appeared 3 times. Heilongjiang, Ningxia and Shanghai appeared 2 times, and Hainan and Hunan each appeared only 1 time. The result is consistent with that of Zhang *et al.* [28] and implies that the eastern region should be referenced as a benchmark for the low carbon utilization of industrial land. Moreover, provinces that are not listed in Table 6 should benchmark the innovating provinces and strive to improve their clean production technologies by learning from the innovators. In addition, the central government of China should actively create opportunities for provinces to communicate with each other to narrow regional gaps in low carbon industrial production technology and realize the balanced utilization of industrial land in the country.

**Table 7.** Innovators in the eastern, central and western regions, 2003–2012.

Period	East	Central	West
2003–2004	Shandong, Fujian, Guangdong	Henan, Jiangxi, Heilongjiang	Yunnan
2004–2005	Zhejiang, Beijing, Guangdong	Henan, Jiangxi	Xinjiang
2005–2006	Jiangsu, Shandong, Zhejiang, Hebei, Guangdong, Fujian	Henan, Heilongjiang, Jiangxi	Xinjiang, Yunnan
2006–2007	Beijing, Guangdong, Shanghai, Jiangsu, Hebei, Zhejiang, Shandong	Henan	Xinjiang, Qinghai
2007–2008	Beijing, Shanghai, Jiangsu, Hebei, Shandong, Zhejiang, Tianjin, Fujian, Hainan, Guangdong	Jiangxi, Henan	Inner Mongolia, Xinjiang, Shaanxi
2008–2009	Beijing, Shandong, Jiangsu	Jiangxi	Inner Mongolia, Ningxia
2009–2010	Beijing, Jiangsu, Shandong, Fujian, Tianjin, Zhejiang, Guangdong	Jiangxi, Henan	Xinjiang, Shaanxi, Qinghai, Ningxia, Guangxi, Inner Mongolia
2010–2011	Shandong, Zhejiang, Guangdong, Tianjin, Fujian, Hebei, Jiangsu, Beijing	Jiangxi, Henan	Guangxi, Inner Mongolia, Qinghai, Xinjiang
2011–2012	Tianjin, Beijing, Hebei	Henan, Hunan	Guangxi, Shaanxi, Yunnan

### 3.3. Determinants of the NLCPII

Based on Equation (12), we explored how the influencing factors impacted the NLCPII using a regression analysis. We introduce the influencing factors from each aspect (e.g., energy utilization,

technology, industrial structure and environmental policy) successively to enhance the robustness of the regression results. The results of a Hausman test showed that the fixed effect model was better than the random effect model and that the fixed effect model was able to remove the effects of regional disparity, and we therefore adopted the fixed effect model. The estimation results are shown in Table 8.

**Table 8.** Regression results. \*\*\*  $p < 0.001$ , \*\*  $p < 0.05$ , \*  $p < 0.01$ .

	Model 1	Model 2	Model 3	Model 4
EI	−0.0164 *** (−2.5946)	−0.0173 *** (−2.6929)	−0.0227 *** (−2.9775)	−0.0144 ** (−1.9460)
ES	−0.0013 *** (−3.4321)	−0.0012 *** (−3.2012)	−0.0019 *** (−4.7769)	−0.0019 *** (−4.5950)
RI		0.0034 *** (3.7902)	0.0134 *** (3.0684)	0.0122 *** (2.6954)
FI		−0.0001 ** (−2.2041)	−0.0001 ** (−2.0582)	−0.0001 ** (−2.0997)
LS			−0.0024 *** (−7.3504)	−0.0025 *** (−7.2698)
IS			0.0014 ** (2.3019)	0.0015 ** (2.3484)
POL				0.0266 *** (3.1863)
Constant	0.0696 *** (6.5035)	0.0656 *** (4.3790)	0.0935 *** (2.7554)	0.0813 ** (2.3186)
Adjusted R <sup>2</sup>	0.0674	0.0487	0.2843	0.2329
F-statistic	17.3950	15.4415	7.1233	5.6660
Prob.	0.0000	0.0000	0.0000	0.0000

The results show that the coefficients of the variables were statistically significant at the national level, which implies that the determinant analysis is quite robust and that the results can well explain the model. With regard to the coefficients of EI and ES, they were significantly negative for models 1–4, shown in Table 8, which is consistent with our assumptions in Section 2.3. As shown in model 4, the NLCPII decreased by approximately 1.44% and 0.19% with 1% increases in EI and ES. This indicates that energy intensity had an obvious negative impact on NLCPII, which corresponds to many previous studies [50]. This may be because higher EIs mean that more fossil energy is used in industrial production, which would lead to an obvious increase in carbon emissions. In addition, the development oriented towards heavy industry and heavily dependent on coal, has exerted a reverse impact on NLCPII in China, which may be because coal releases more carbon dioxide than other forms of clean energy (e.g., natural gas) for the same given amount and could easily cause increases in temperature and pose threats to human health [51].

RI and FI, which were introduced in models 2–4, represent industrial production technology and showed different relationships with the NLCPII. The RI coefficient was significantly positive, whereas the FI coefficient was significantly negative. This implies that a greater investment in industrial R&D was indeed helpful for saving energy, reducing carbon emissions and realizing environmentally friendly industrial development. However, the impact of FI is inconsistent with our assumptions in Section 2.3, which states that both of RI and FI have positive impacts on NLCPII in China. As model 4 shows, the NLCPII increased by 1.22% with a 1% increase in RI, and it decreased by 0.01% with a 1% increase in FI. A possible explanation may be that the introduction of foreign industrial enterprises has not played the expected role because of the lack of scientific planning. In fact, most Chinese local governments prefer short-term economic benefits rather than learning about and developing advanced clean production technologies. Some previous studies have even noted that autonomous product development is not only a necessary condition for industrial innovation but is also the best way to learn foreign technology, and the blind introduction of foreign industrial enterprises can be counterproductive [52].

In addition, LS and IS were introduced in models 3–4. The coefficient of LS is significantly negative, which indicates that an increase in LS could give rise to a decrease in NLCPII. This is consistent with our expectations and may be due to the industrial labor surplus across the country caused by the continued migration of rural surplus labor forces into the cities. The industrial enterprises prefer low-tech production activities because of inexpensive labor, and they do not have enough enthusiasm to improve production technology, which is not helpful for improving NLCPII [53]. In contrast, the IS showed a significantly positive impact on NLCPII, which defied our expectations. A possible reason

may be that China has not yet fully entered the period of post industrialization, and increases in the scale of industrial development are beneficial for improving NLCPIIL.

Lastly, we introduced (carbon emission reduction policy (POL) in model 4, and its coefficient was significantly positive, which indicates that policies on carbon emission reductions since 2009 have obviously contributed to the growth in NLCPIIL. Therefore, strengthening environmental regulations on local governments and enterprises, developing low carbon industries and promoting the use of clean energy would be helpful to improve the NLCPIIL. This is consistent with the findings of Xie *et al.* [9].

#### 4. Conclusions

China has become the world's largest energy consumer and carbon emitter, and industrial production is the primary contributor to carbon emissions. Industrial lands bear most of the industrial production activities and industrial pollutants, and the serious problems of environmental pollution in areas surrounding industrial land caused by industrial production therefore deserve more attention. Fortunately, the central government of China has already accepted the importance of improving the environmental and economic performance of industrial land use. However, the above policies cannot achieve the desired effects unless accompanied by an overall understanding of the actual situation. Therefore, modeling the dynamic changes in carbon emission performance of industrial land use in recent years and forwarding constructive policy implications are urgently needed.

In this study, we employed a global DDF approach to compute the TCPIL, and we then used a NLCPIIL index to model the dynamic changes in the TCPIL. The results are as follows:

Firstly, the TCPILs for China and its three regions showed rising trends over the study period, and the eastern region performed much better in TCPIL than the central and western regions. However, all three regions have a large potential for improving their TCPILs. Most of the provinces in the eastern region (e.g., Hainan, Zhejiang and Guangdong) enjoyed better TCPILs, whereas those from the central and western regions (e.g., Gansu and Ningxia) suffered worse TCPILs.

Secondly, the NLCPIILs for China were greater than zero in most years of the study period, and their growth was mainly driven by ECs before 2009 and by TC subsequently. The eastern and central regions showed higher TCs, whereas the western region had a better EC performance. Many provinces with poor TCPILs had higher NLCPIILs, which indicates that the regional gaps in TCPIL clearly showed a narrowing trend. In addition, most of the provinces that were identified as innovators of environmentally friendly industrial production technologies were in the eastern region (e.g., Beijing, Guangdong and Shandong).

Lastly, the results of the influencing factor analysis showed that the carbon emission reduction policies since 2009 have performed as expected, and they are helpful to improve the NLCPIIL, which recommends the environmental protection policies. The EI, ES and LS indicators had expected significantly negative impacts on the NLCPIIL, which means that the NLCPIIL could be improved by saving more fossil energy, optimizing the energy structure by reducing the use of coal and properly solving the problem of surplus labor in the industrial sectors. The RI had an expected significantly positive impact on the NLCPIIL, which implies that more investment in industrial R&D is needed. However, the FI and IS indices influenced the NLCPIIL opposite the expected impacts, which had negative and positive signs, respectively. This may be due to incomplete learning of foreign advanced production technologies and the fact that China has not yet fully entered into the stage of middle and late industrialization.

Based on the empirical analysis, we put forward some policy implications. Firstly, the central government of China should issue more policies on low-carbon and energy-saving industrial production to effectively protect the environment given rapid industrial economic development. In addition, the central government should strictly regulate local governments to fully implement those policies. Therefore, severe punishments for local government officials such as removing administrative duties or cutting their powers are necessary. Secondly, industrial enterprises should



further optimize energy structures by reducing the use of coal and increasing the use of clean energy such as nuclear and wind power. The government should spend more money on the R&D of clean energy, subsidize enterprises that use clean energy, and promote cooperation between enterprises and research institutes. Third, we should carefully study advanced industrial production and management technologies by introducing foreign investment and industrial enterprises and by trying to develop our own technologies, especially for the regions with underdeveloped environmentally friendly industrial production technology. Lastly, the regional gaps in industrial production technology and environmental protection deserve more attention, and the central government of China should create more opportunities for underdeveloped provinces to communicate with developed provinces and introduce necessary technologies and talent. This study also has some limitations. Firstly, we only adopted a ten-year sample period because of the unavailability of data. We will try to obtain more data to extend the study period to produce more convincing and meaningful results. Secondly, some factors that play important roles in determining the efficiency of industrial land use were not considered in this paper for the same reason, such as the price of industrial land, carbon emissions trading costs and human capital. We will make these improvements in future studies.

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